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11 December 1964

MEMORANDUM FOR THE RECORD

SUBJECT: Discussion of Future of the IAP and the JIEP

PRESENT: Howard Stoertz, [redacted] (DIA senior representative) 25X1  
[redacted] (DIA Estimates)

TIME : Luncheon, 8 December

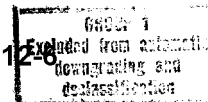
1. This discussion was a follow-up to earlier conversations about the IAP and the JIEP. These conversations were originated by me after [redacted] some weeks ago, asked whether it would be desirable for Secretary McNamara to send a letter to the JCS, saying in effect, "Don't you think it would be desirable if all of us Pentagon planners used a single intelligence publication, the IAP, as our basic source for numerical data on future Soviet military forces?" At that time, I had told [redacted] that such a letter would be premature, and he had agreed not to send it until I had explored the matter with my colleagues in DIA.

2. At lunch today, [redacted] both said that they believed such a letter would do no harm and might be of considerable benefit to our common goal of providing the best possible intelligence basis for Pentagon planning. They said that DIA is now planning its schedule of intelligence productions for the coming calendar year and that they believed such a letter would have greatest effect if it were sent soon.

3. [redacted] realize that such a move might lead eventually to the elimination of the JIEP, which is DIA's present ten-year estimate on Soviet military forces. In considering this possibility, they noted that: (a) there is duplication between the JIEP and the IAP (b) DIA's present practice is to reproduce in the JIEP all the figures from NIEs and the IAP where there are such figures, and to add their own material only in cases where the USIB publications do not cover a required topic; (c) the IAP, in their opinion, now covers the essential topics on Soviet military forces for the coming five years. (The CIA/DIA Working Group which set up the outline for the IAP, in fact, made a considerable effort to include all essential topics.)

4. [redacted] said they thought the needs of planners in the Washington area, who are the major users of future projections, could best be served by the IAP because of the participation of the whole intelligence community in it, and the practice now being followed of up-dating the document after each important estimate affecting it. These, they said, were its advantages over the JIEP.

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5. We discussed a number of problems which might arise if this course of action were implemented;

(a) The JIEP is supposed to extend not just five but ten years into the future. [ ] believe that any effort to supply detailed numbers for a full ten year period is foolish, but consider that there is a gap in the NIEs for the more distant future, which could be filled by including in NIE 11-4 a section on the technical possibilities and other factors which will affect Soviet military policies and forces in the period from five to ten years hence.

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(b) The IAP is more restricted in distribution than the JIEP, which goes to all Joint and Specified Commands, among other recipients. This problem can be overcome to some extent by broadening the distribution of the IAP. If it is thought unwise to distribute overseas, [ ] are of the opinion that overseas recipients ordinarily do not need the future projections provided in the IAP and JIEP anyway.

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(c) The JIEP is rather more detailed than the IAP, but [ ] believes that it has in fact grown like Topsy over the years and that the essentials are now included in the IAP. There is a possibility, however, that if JIEP were dropped, there would be pressures to expand the coverage in the IAP somewhat.

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(d) There remains the question of whether the JCS and, for that matter, the top echelon of DIA, would be willing to use the IAP rather than a publication over which they have more control. This, of course, is where a letter from Secretary McNamara would fit in.

6. During our conversation, I made it clear that the issue of IAP versus JIEP was essentially an internal Pentagon question. I said that I did not wish to be heavily involved in this issue myself, and that I did not believe my Agency should take a firm position. Since [ ] had broached the subject to me, however, I had undertaken to inquire among knowledgeable at the working level and to report to him. From that point forward, I believed that I should withdraw from the picture. I asked my companions whether they would be willing to have me suggest that [ ] get in touch with them if he expressed interest in pursuing the matter further. [ ] said I could give [ ] his name.

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25X1 7. It has been my plan for some time to pay a brief farewell call on [ ] at the same time delivering him a copy of the newly-published revision of Section I of the IAP. I plan to do this during the week of 14-18 December, at [ ] convenience. I propose at that time to report to him along the lines indicated in paras. 2, 4, and 6 of this memorandum.

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Howard Stoertz, Jr.  
ONE Staff, [ ]

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